# Proposition ?: Allow Grocery and Convenience Stores to Sell Wine

Placed on the ballot by citizen initiative • Passes with a majority vote

## 1 Proposition ? proposes amending the Colorado statutes to:

 allow grocery stores and convenience stores that sell beer to also sell wine, by automatically converting beer retail licenses to beer and wine retail licenses, beginning March 2023.

#### 5 What Your Vote Means

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YES 6 A "yes" vote on 7 Proposition ? allows

- 8 licensed grocery and convenience stores
- 9 that currently sell beer to also sell wine.

**NO** A "no" vote on Proposition? means that licensed grocery and convenience stores may continue selling beer, but not wine.

# Legislative Council Draft

### 1 Summary and Analysis for Proposition?

#### What does the measure do?

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Under the measure, all fermented malt beverage retailer licenses will be automatically converted to allow licensees to also sell wine and other vinous liquors (such as wine coolers, sake, cider, and mead), and to conduct alcohol tastings, beginning March 1, 2023. These licensees include grocery and convenience stores that currently sell fermented malt beverages (such as beer, hard seltzer, and hard lemonade) for off-premises consumption. This measure does not impact the types of alcohol that may be sold by restaurants, bars, and other establishments.

# What are the current types of retail alcohol stores and what are the key differences in laws governing them?

In 2016, the legislature made significant changes to the laws governing retail alcohol sales for the first time since the end of Prohibition. As a result, retail liquor stores and liquor-licensed drugstores (grocery stores with a pharmacy that sell beer, wine, and spirits), which had been limited to one location per licensee, were allowed additional locations on a phased-in schedule, shown in Table 1. Additionally, grocery and convenience stores licensed to sell 3.2 beer (fermented malt beverage retailers) were permitted to automatically begin selling full-strength beer.

# Table 1 Current Retail Alcohol Licenses

	Cui Allow		
License Type	Current Licensees*	Locations Per Licensee	Additional Phase-In of Allowable Locations
Fermented Malt Beverage Retailer	1,819	Unlimited	N/A

Grocery and convenience stores licensed to sell beer and other fermented malt beverages (e.g., hard seltzer and hard lemonade). New licensees must be located 500 feet from another retail store.

Liquor-Licensed Drugstore 26 8 13 beginning in 2027; 20 beginning in 2032; unlimited beginning in 2027.

Grocery stores with pharmacies licensed to sell all types of alcohol, including fermented malt beverages, wine and other vinous liquors (e.g., wine coolers, sake, cider, and mead), and spirits. New licensees must buy out two retail liquor stores, including all stores within a 1,500 feet radius (approximately three or four city blocks), or 3,000 feet in smaller communities.

**Retail Liquor Store** 1,592 3 4 beginning in 2027

Liquor stores licensed to sell all types of alcohol. New licensees must be located at least 1,500 feet away from other retail stores.

Source: Liquor Enforcement Division, Department of Revenue. \*Licensees as of December 31, 2021.

## 23 **Operational requirements.** All of the stores discussed above:

 may not sell alcohol to individuals under the age of 21 or to those who appear intoxicated;

# Legislative Council Draft

may not sell alcohol between midnight and 8:00 a.m.;

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- may not sell alcohol below cost, must purchase alcohol from licensed wholesalers, and may not have a vested interest in any manufacturer or wholesaler license;
- must require employees handling alcohol to be at least 18 years of age;
- may deliver alcohol using their own employees who are at least 21 years of age and using a store-owned vehicle;
  - have to be located at least 500 feet away from any school; and
- must be licensed by both the state and local government.
- Only liquor stores and liquor-licensed drugstores may conduct alcohol tastings, once approved by the local government. Fermented malt beverage retailers and liquor-licensed drugstores must receive approval from the state and local government before significantly expanding or modifying where alcohol is sold in the store.
- For more information about retail alcohol sales, please refer to this legislative memo about Off-Premises Retail Liquor Licensing:
- 17 <a href="http://leg.colorado.gov/publications/premises-retail-liquor-licensing">http://leg.colorado.gov/publications/premises-retail-liquor-licensing</a>.

For information on those issue committees that support or oppose the measures on the ballot at the November 8, 2022, election, go to the Colorado Secretary of State's elections center web site hyperlink for ballot and initiative information:

http://www.sos.state.co.us/pubs/elections/Initiatives/InitiativesHome.html

# 18 **Argument For Proposition ?**

Consumers want the convenience of buying wine with groceries. This
measure builds on the existing system to allow adults to buy wine in grocery
and convenience stores, just as they do now with beer and other fermented
malt beverages. These stores provide a safe and well-regulated environment
to ensure responsible alcohol sales.

## **Argument Against Proposition?**

 The measure creates a disadvantage for small, locally owned liquor stores, and instead benefits large national grocery and convenience store chains. The automatic license conversion will more than double the number of stores where wine can be sold, without any community input or state or local government review.

## Fiscal Impact for Proposition?

State spending. Costs and workload in the Department of Revenue will
 increase to process automatic license conversions for approximately
 1,820 fermented malt beverage retailers. Costs include \$5,000 in one-time
 computer programming.

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- **Local government.** Similar to the state, local liquor licensing authorities will have an increase in workload to process automatic license conversions. 1
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# 3rd Draft

- may not sell alcohol between midnight and 8:00 a.m.;
  - may not sell alcohol below cost, must purchase alcohol from licensed wholesalers, and may not have a vested interest in any manufacturer or wholesaler license;
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- 9 Only liquor stores and liquor-licensed drugstores may conduct alcohol tastings, once approved by local licensing authorities.
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- **State spending.** Costs and workload in the Department of Revenue will increase to process automatic license conversions for approximately 1,820 fermented malt beverage retailers. Costs include \$5,000 in one-time computer programming.
- Local government. Similar to the state, local liquor licensing authorities will have an increase in workload to process automatic license conversions.

# Last Draft Comments from Interested Parties

# Initiative 121 Allow Grocery and Convenience Stores to Sell Wine

#### **Grier Bailey, representing the Colorado/Wyoming Petroleum Marketers Association:**

In The Argument Against the Proposition-line 24: without any community input or state or local government review. (should be revised)

There should be additional clarifying information given for example: "Colorado is a dual licensing system with both state and local oversight. That measure has conversion at the state level without state review - Local authorities retain the option and authority to review any change in the existing license, should this measure pass - at their option."

# Initiative #121 Allow Grocery and Convenience Stores to Sell Wine Contact List

Interested Party	Organization Name	Email Address
Geoffrey Alexander	OSPB	geoff.alexander@state.co.us
William Alsdorf	Brighton Elks Home Inc	brightonelks1586@gmail.com
Luisa Altmann		luisamaltmann@gmail.com
Amy Attwood	Attwood Public Affairs	amy@amyattwood.com
Grier Bailey	CWPMA	gbailey@cwpma.org
Rachel Bender	Colorado Municipal League	rbender@cml.org
Natasha Berwick	New Era Colorado	natasha@neweracolorado.org
Melissa Blake	Brownstein Hyatt Farber Schreck	mkblake@bhfs.com
Alex Carlson	Colorado Governor's Office	alex.carlson@state.co.us
Doug Caskey	Colorado Wine Industry Development Board/CDA	doug.caskey@state.co.us
Mary Lou Chapman	Rocky Mountain Food Industry Association	rmfoodindustry@gmail.com
Christy Chase	Office of Legislative Legal Services	christy.chase@state.co.us
James Coleman	Office of Sen. James Coleman	colemanforcolorado@gmail.com
Nick Coltrain	Denver Post	ncoltrain@denverpost.com
Bryce Cooke	Governor's Office	bryce.cooke@state.co.us
Martin Crespin	BPO ELKS #1053, Montrose	martin.crespin1@gmail.com
Kyra deGruy Kennedy	Young Invincibles	kyra.degruy@younginvincibles.org
Dominic DelPapa	iQu Strategies	ddp@iqustrategies.com
Faye Diamond	RBI Strategies & Research	faye@rbistrategies.com
Bruce Dierking	Integrity Retail Partners, LLC	b.dierking@hazelsworld.com
Amber Egbert		amber.egbert@state.co.us
Adam Eichberg	Headwaters Strategies	adam@headwatersstrategies.com
Cathy Eslinger		Cathy.eslinger@state.co.us
		catherinedeslinger@gmail.com
Steve Findley		steve@cobeer.com
Joan Andrew Green Turner	J. Andrew Green & Assoc., Inc.	joangreen@me.com
Mark Grueskin	Recht Kornfeld	mark@rklawpc.com
Micki Hackenberger	Husch Blackwell Strategies	mickih@hbstrategies.us
Robert Hunt	Molson Coors beverage company	robert.hunt@molsoncoors.com
Megan Ives	Colorado Children's Campaign	megan@coloradokids.org
Josette Jaramillo	CO AFLCIO	jjaramillo@coaflcio.org
Paul Kennedy	Jessie MArtinez DAV Chapter 50	pkennedy746@gmail.com
Cathy Kipp	Colorado House of Representatives	cathy.kipp.house@state.co.us
Andrea Kuwik		kuwik@bellpolicy.org
Meghan Lopez	KMGH	meghan.lopez@thedenverchannel.com
John Magnino	Colorado Secretary of State's Office	john.magnino@coloradosos.gov
Annie Marcinek	PolicySmith LLC	marcinek.anniea@gmail.com
Patrick Maroney	Maroney Consutling Services LLC	patrick@maroneyconsulting.com
Rich Mauro	DRCOG	rmauro@drcog.org

# Initiative #121 Allow Grocery and Convenience Stores to Sell Wine Contact List (Cont.)

Interested Party	Organization Name	Email Address
Mike McGinnis	Fraternal Order of Eagles	mike_mcginnis@outlook.com
N. Menten	self on some issues	coloradoengaged@gmail.com
	(also a board director for the Taxpayer's	
	Bill of Rights Foundation)	
Dylan Mitchell	Michael Best Strategies	dsmitchell@michaelbeststrategies.com
Meredith Moon	OSPB	meredith.moon@state.co.us
Sara Moore	Colorado Dragon Boat	sara@cdbf.org
	dba Colorado Dragon Boat Festival	
Nellie Moran	Colorado State Senate	nellie.moran.senate@gmail.com
Natalie Mullis		natalie.mullis@state.co.us
		natmullis@gmail.com
Andrew Quarm	RNDC	andrew.quarm@rndc-usa.com
Hanni Raley	The Arc of Aurora	hraley@thearcofaurora.org
Bill Ray		bill@wr-communications.com
Erin Reynolds		erin.reynolds@state.co.us
Sonia Riggs	Colorado Restaurant Association	sriggs@corestaurant.org
Corrine Rivera Fowler	The Ballot Initiative Strategy Center	corrine@ballot.org
Tyler Rudd	Wine Institute	trudd@wineinstitute.org
Robert Runco	Runco & Proffitt, P.C.	rrunco@runprolaw.com
Anthony Ryerson	Fios Capital	tryerson@fioscapital.net
Julia Scanlan	Aponte & Busam Public Affairs	jscanlan@aponte-busam.com
Robert Sheesley	Colorado Municipal League	rsheesley@cml.org
Cathy Shull	Pro 15	cathy@pro15.org
Christian Smith	Young Invincibles	christian.smith@younginvincibles.org
Lauren Snyder	Mental Health Colorado	lsnyder@mentalhealthcolorado.org
Carrie Sorenson Hackenberger	Husch Blackwell Strategies	chackenberger@hbstrategies.us
Sarah Staron	Young Invincibles	sarah.staron@younginvincibles.org
Mollie Steinemann	Colorado Restaurant Association	msteinemann@corestaurant.org
Michelle Stone-Principato	DOR-Liquor Enforcement Division	michelle.stone-principato@state.co.us
Jaclyn Terwey	Colorado Municipal League	jterwey@cml.org
Martha Tierney		mtierney@tierneylawrence.com
Cameron Vigil	Young Invincibles	Cameron.Vigil@younginvincibles.org
Steven Ward	Maven	sward@mavenlawgroup.com
Kachina Weaver	Weaver Strategies	kachina@weaverstrategies.com
Kent Wilson	Target	kent.wilson@target.com

# Initiative 121 Allow Grocery and Convenience Stores to Sell Wine

#### 1 Ballot Title:

- 2 Shall there be a change to the Colorado Revised Statutes concerning the expansion of retail
- 3 sale of alcohol beverages, and, in connection therewith, establishing a new fermented malt
- 4 beverage and wine retailer license for off-site consumption to allow grocery stores, convenience
- 5 stores, and other business establishments licensed to sell fermented malt beverages, such as
- 6 beer, for off-site consumption to also sell wine; automatically converting such a fermented malt
- 7 beverage retailer license to the new license; and allowing fermented malt beverage and wine
- 8 retailer licensees to conduct tastings if approved by the local licensing authority?

#### 9 Text of Measure:

- 10 Be it enacted by the People of the State of Colorado:
- 11 **SECTION 1:** Declaration
- 12 The People of the State of Colorado hereby find and declare that Article 4 of Title 44, Colorado
- 13 Revised Statutes, known as the "Colorado Beer Code", shall be amended to allow, beginning
- 14 March 1, 2023, the sale of wine in grocery and convenience stores that are licensed to sell beer.
- 15 **SECTION 2.** In Colorado Revised Statutes, 44-3-103, **add** (18.5), (32.5), and (60.5) as follows:
- 16 **44-3-103. Definitions.**
- 17 As used in this article 3 and article 4 of this title 44, unless the context otherwise requires:
- 18 (18.5) "FERMENTED MALT BEVERAGE AND WINE RETAILER" MEANS A RETAILER LICENSED UNDER
- 19 ARTICLE 4 OF THIS TITLE 44 TO SELL FERMENTED MALT BEVERAGES AND WINE, BUT NOT SPIRITUOUS
- 20 LIQUORS, IN ORIGINAL SEALED CONTAINERS FOR CONSUMPTION OFF THE LICENSED PREMISES.
- 21 (32.5) "OFF-PREMISES RETAILER" MEANS ANY RETAILER LICENSED UNDER THIS ARTICLE 3 OR ARTICLE
- 4 OF THIS TITLE 44 THAT IS ALLOWED TO SELL ALCOHOL BEVERAGES AT RETAIL FOR CONSUMPTION
- 23 OFF THE LICENSED PREMISES.
- 24 (60.5) "WINE" MEANS VINOUS LIQUORS.
- 25 **SECTION 3.** In Colorado Revised Statutes, 44-3-301, **amend** 9(a)(I)(B), (10)(b), 10(c)(I)(A),
- 26 10(c)(XII), 10(d), 10(e); and repeal and reenact, with amendments, (12) as follows:
- **44-3-301.** Licensing in general.
- 28 (9)(a)(I)(B) The state and local licensing authorities shall not grant permission under this
- 29 subsection (9)(a)(I) to a fermented malt beverage AND WINE retailer licensed under section 44-4-
- 30 107 (1)(a) to move its permanent location if the new location is: Within one thousand five
- 31 hundred feet of a retail liquor store licensed under section 44-3-409; for a premises located in a

- 1 municipality with a population of ten thousand or fewer, within three thousand feet of a retail
- 2 liquor store licensed under section 44-3-409; or, for a premises located in a municipality with a
- 3 population of ten thousand or fewer that is contiguous to the city and county of Denver, within
- 4 one thousand five hundred feet of a retail liquor store licensed under section 44-3-409.
- 5 (10)(b) A retail liquor store, or liquor-licensed drugstore, OR FERMENTED MALT BEVERAGE
- 6 AND WINE RETAILER licensee who wishes to conduct tastings may submit an application
- 7 or application renewal to the local licensing authority. The local licensing authority may
- 8 reject the application if the applicant fails to establish that he or she is able to conduct
- 9 tastings without violating the provisions of this section or creating a public safety risk to
- 10 the neighborhood. A local licensing authority may establish its own application
- 11 procedure and may charge a reasonable application fee.
- 12 (c) Tastings are subject to the following limitations:
- 13 (I) Tastings shall be conducted only:
- 14 (A) By a person who: Has completed a server training program that meets the standards
- established by the liquor enforcement division in the department and is a retail liquor store, or
- 16 liquor-licensed drugstore, OR FERMENTED MALT BEVERAGE AND WINE RETAILER licensee, an
- 17 employee of a retail liquor store, or liquor-licensed drugstore, OR FERMENTED MALT
- 18 BEVERAGE AND WINE RETAILER licensee, or a representative, employee, or agent of the licensed
- 19 wholesaler, brew pub, distillery pub, manufacturer, limited winery, importer, or vintner's
- 20 restaurant promoting the alcohol beverages for the tasting; and
- 21 (XII) No manufacturer of spirituous or vinous liquors shall induce a licensee through free goods
- 22 or financial or in-kind assistance to favor the manufacturer's products being sampled at a
- 23 tasting. The retail liquor store, or liquor-licensed drugstore, OR FERMENTED MALT BEVERAGE
- 24 AND WINE RETAILER licensee bears the financial and all other responsibility for a tasting
- 25 conducted on its licensed premises.
- 26 (d) A violation of a limitation specified in this subsection (10) by a retail liquor store, or liquor-
- 27 licensed drugstore, OR FERMENTED MALT BEVERAGE AND WINE RETAILER licensee, whether by
- 28 the licensee's employees, agents, or otherwise or by a representative, employee, or agent of
- 29 the licensed wholesaler, brew pub, distillery pub, manufacturer, limited winery, importer, or
- 30 vintner's restaurant that promoted the alcohol beverages for the tasting, is the responsibility of,
- 31 and section 44-3-801 applies to, the retail liquor store, or liquor-licensed drugstore, OR
- 32 FERMENTED MALT BEVERAGE AND WINE RETAILER licensee that conducted the tasting.
- 33 (e) A retail liquor store, or liquor-licensed drugstore, OR FERMENTED MALT BEVERAGE AND WINE
- 34 RETAILER licensee conducting a tasting shall be subject to the same revocation, suspension, and
- as otherwise apply to the licensee.
- 36 (12)(a) NOTWITHSTANDING ANY OTHER PROVISION OF THIS ARTICLE 3, ON AND AFTER JULY 1,
- 37 2016. THE STATE AND LOCAL LICENSING AUTHORITIES SHALL NOT ISSUE A NEW LICENSE UNDER
- 38 THIS ARTICLE 3 AUTHORIZING THE SALE AT RETAIL OF MALT, VINOUS, OR SPIRITUOUS LIQUORS IN
- 39 SEALED CONTAINERS FOR CONSUMPTION OFF THE LICENSED PREMISES IF THE PREMISES FOR
- 40 WHICH THE RETAIL LICENSE IS SOUGHT IS LOCATED:

- 1 (I) WITHIN ONE THOUSAND FIVE HUNDRED FEET OF ANOTHER LICENSED PREMISES LICENSED TO
- 2 SELL MALT, VINOUS, OR SPIRITUOUS LIQUORS AT RETAIL FOR OFF-PREMISES CONSUMPTION;
- 3 (II) FOR A PREMISES LOCATED IN A MUNICIPALITY WITH A POPULATION OF TEN THOUSAND OR
- 4 FEWER, WITHIN THREE THOUSAND FEET OF ANOTHER LICENSED PREMISES LICENSED TO SELL
- 5 MALT, VINOUS, OR SPIRITUOUS LIQUORS AT RETAIL FOR OFF-PREMISES CONSUMPTION; OR
- 6 (III) FOR A PREMISES LOCATED IN A MUNICIPALITY WITH A POPULATION OF TEN THOUSAND OR
- 7 FEWER THAT IS CONTIGUOUS TO THE CITY AND COUNTY OF DENVER, WITHIN ONE THOUSAND
- 8 FIVE HUNDRED FEET OF ANOTHER LICENSED PREMISES LICENSED TO SELL MALT, VINOUS, OR
- 9 SPIRITUOUS LIQUORS AT RETAIL FOR OFF-PREMISES CONSUMPTION.
- 10 (a.5)(I) NOTWITHSTANDING ANY OTHER PROVISION OF SUBSECTION 12(a) OF THIS SECTION, ON
- 11 AND AFTER MARCH 1, 2023, THE STATE AND LOCAL LICENSING AUTHORITIES SHALL NOT ISSUE A
- 12 NEW FERMENTED MALT BEVERAGE AND WINE RETAILER'S LICENSE UNDER ARTICLE 4 OF THIS TITLE
- 13 44 AUTHORIZING THE SALE AT RETAIL OF FERMENTED MALT BEVERAGES AND WINE IN SEALED
- 14 CONTAINERS FOR CONSUMPTION OFF THE LICENSED PREMISES IF THE PREMISES FOR WHICH THE
- 15 RETAIL LICENSE IS SOUGHT IS LOCATED WITHIN FIVE HUNDRED FEET OF A RETAIL LIQUOR STORE
- 16 LICENSED UNDER SECTION 44-3-409.
- 17 (II) THIS SUBSECTION (12)(a.5) DOES NOT APPLY TO A PERSON THAT OWNS OR LEASES A
- 18 PROPOSED FERMENTED MALT BEVERAGE RETAILER LICENSED PREMISES AND, AS OF JANUARY
- 19 1, 2019, HAS APPLIED FOR OR RECEIVED FROM THE MUNICIPALITY, CITY AND COUNTY, OR
- 20 COUNTY IN WHICH THE PREMISES ARE LOCATED:
- 21 (A) A BUILDING PERMIT FOR THE STRUCTURE TO BE USED FOR THE FERMENTED MALT
- 22 BEVERAGE RETAILER LICENSED PREMISES, WHICH PERMIT IS CURRENTLY ACTIVE AND WILL NOT
- 23 EXPIRE BEFORE THE COMPLETION OF THE LIQUOR LICENSING PROCESS; OR
- 24 (B) A CERTIFICATE OF OCCUPANCY FOR THE STRUCTURE TO BE USED FOR THE FERMENTED
- 25 MALT BEVERAGE RETAILER LICENSED PREMISES.
- 26 (b) For purposes of subsection (12)(a) of this section, a license under this article
- 27 3 AUTHORIZING THE SALE AT RETAIL OF MALT, VINOUS, OR SPIRITUOUS LIQUORS IN SEALED
- 28 CONTAINERS FOR CONSUMPTION OFF THE LICENSED PREMISES INCLUDES A LICENSE UNDER THIS
- 29 ARTICLE 3 AUTHORIZING THE SALE OF MALT AND VINOUS LIQUORS IN SEALED CONTAINERS NOT
- 30 TO BE CONSUMED AT THE PLACE WHERE THE MALT AND VINOUS LIQUORS ARE SOLD.
- 31 (c)(I) FOR PURPOSES OF DETERMINING WHETHER THE DISTANCE REQUIREMENTS SPECIFIED IN
- 32 SUBSECTIONS (12)(a) AND (12)(a.5) OF THIS SECTION ARE SATISFIED, THE DISTANCE SHALL BE
- 33 DETERMINED BY A RADIUS MEASUREMENT THAT BEGINS AT THE PRINCIPAL DOORWAY OF THE
- 34 PREMISES FOR WHICH THE APPLICATION IS MADE AND ENDS AT THE PRINCIPAL DOORWAY OF THE
- 35 OTHER RETAIL LICENSED PREMISES.
- 36 (II) This subsection (12) does not apply to the conversion of a license under
- 37 SECTION 44-4-107(1)(a)(II).
- 38 (III) NOTWITHSTANDING ANY OTHER PROVISION OF SUBSECTION (12)(a) OF THIS SECTION, THE
- 39 STATE AND LOCAL LICENSING AUTHORITIES SHALL NOT ISSUE A NEW RETAIL LIQUOR STORE

- 1 LICENSE UNDER ARTICLE 3 OF THIS TITLE 44 AUTHORIZING THE SALE AT RETAIL OF MALT,
- 2 VINOUS, OR SPIRITUOUS LIQUORS IN SEALED CONTAINERS FOR CONSUMPTION OFF THE
- 3 LICENSED PREMISES IF THE PREMISES FOR WHICH THE RETAIL LICENSE IS SOUGHT IS LOCATED
- 4 WITHIN FIVE HUNDRED FEET OF A FERMENTED MALT BEVERAGE AND WINE RETAILER LICENSED
- 5 UNDER SECTION 44-4-107.
- 6 **SECTION 4.** In Colorado Revised Statutes, 44-3-313, **amend** (1)(e)(I), (1)(e)(II), (1)(e)(IV), and
- 7 (1)(e)(V) as follows:
- 8 44-3-313. Restrictions for applications for new license.
- 9 (1) An application for the issuance of any license specified in section 44-3-309 (1) or 444-107
- 10 (1) shall not be received or acted upon:
- 11 (e)(I) If the building in which the fermented malt beverages AND WINE are to be sold pursuant to
- 12 a license under section 44-4-107 (1)(a) is located within five hundred feet of any public or
- parochial school or the principal campus of any college, university, or seminary; except that this
- 14 subsection (1)(e)(I) does not apply to:
- 15 (A) Licensed premises located or to be located on land owned by a municipality;
- 16 (B) An existing licensed premises on land owned by the state;
- 17 (C) A fermented malt beverage AND WINE retailer that held a valid license and was actively
- doing business before the principal campus was constructed;
- 19 (D) A club located within the principal campus of any college, university, or seminary that limits
- 20 its membership to the faculty or staff of the institution; or
- 21 (E) A campus liquor complex.
- 22 (II) The distances referred to in subsection (1)(e)(I) of this section are to be computed by direct
- 23 measurement from the nearest property line of the land used for school purposes to the nearest
- 24 portion of the building in which fermented malt beverages AND WINE are to be sold, using a route
- 25 of direct pedestrian access.
- 26 (IV) In addition to the requirements of section 44-3-312 (2), the local licensing authority shall
- 27 consider the evidence and make a specific finding of fact as to whether the building in which the
- 28 fermented malt beverages AND WINE are to be sold is located within any distance restriction
- 29 established by or pursuant to this subsection (1)(e). The finding is subject to judicial review
- 30 pursuant to section 44-3-802.
- 31 (V) This subsection (1)(e) applies to:
- 32 (A) Applications for new fermented malt beverage AND WINE retailer's licenses under section 44-
- 33 4-107 (1)(a) submitted on or after June 4, 2018 MARCH 1, 2023; and
- 34 (B) Applications submitted on or after June 4, 2018 MARCH 1, 2023, under section 44-3-301 (9)
- 35 by fermented malt beverage AND WINE retailers licensed under section 44-4-107 (1)(a) to

- 1 change the permanent location of the fermented malt beverage AND WINE retailer's licensed
- 2 premises.
- 3 **SECTION 5.** In Colorado Revised Statutes, 44-3-901, **amend** (1)(q), (1)(i)(III), (6)(i)(II), (6)(k)(I),
- 4 (6)(k)(II)(B), (6)(k)(IV), (6)(k)(V), and (6)(p)(III), and (8)(b) as follows:
- 5 44-3-901. Unlawful acts exceptions definitions.
- 6 (1) Except as provided in section 18-13-122, it is unlawful for any person:
- 7 (g) To sell at retail any malt, vinous, or spirituous liquors in sealed containers without holding a
- 8 retail liquor store or liquor-licensed drugstore license, except as permitted by section 44-3-107
- 9 (2) or 44-3-301 (6)(b) or any other provision of this article 3, or to sell at retail any fermented malt
- 10 beverages in sealed containers without holding a fermented malt beverage retailer's license
- 11 under section 44-4-104 (1)(c) OR TO SELL AT RETAIL ANY FERMENTED MALT BEVERAGES AND
- 12 WINE IN SEALED CONTAINERS WITHOUT HOLDING A FERMENTED MALT BEVERAGE AND WINE
- 13 RETAILER'S LICENSE UNDER SECTION 44-4-107 (1)(a).
- 14 (i)(III)(A) Notwithstanding subsection (1)(i)(I) of this section, it shall not be unlawful for adult
- patrons of a retail liquor store or liquor-licensed drugstore licensee to consume malt, vinous, or
- 16 spirituous liquors on the licensed premises when the consumption is conducted within the
- 17 limitations of the licensee's license and is part of a tasting if authorization for the tasting has
- been granted pursuant to section 44-3-301.
- 19 (i)(III)(B) NOTWITHSTANDING SUBSECTION (1)(i)(I) OF THIS SECTION, IT SHALL NOT BE UNLAWFUL
- 20 FOR ADULT PATRONS OF A FERMENTED MALT BEVERAGE AND WINE RETAILER LICENSEE TO
- 21 CONSUME MALT OR VINOUS LIQUORS ON THE LICENSED PREMISES WHEN THE CONSUMPTION IS
- 22 CONDUCTED WITHIN THE LIMITATIONS OF THE LICENSEE'S LICENSE AND IS PART OF A TASTING IF
- 23 AUTHORIZATION FOR THE TASTING HAS BEEN GRANTED PURSUANT TO SECTION 44-3-301.
- 24 (6) It is unlawful for any person licensed to sell at retail pursuant to this article 3 or article 4 of
- 25 this title 44:
- 26 (i)(II) Notwithstanding subsection (6)(i)(I) of this section, it shall not be unlawful for a retail liquor
- 27 store, liquor-licensed drugstore, or FERMENTED MALT BEVERAGE AND WINE RETAILER licensee to
- 28 allow tastings to be conducted on his or her licensed premises if authorization for the tastings
- 29 has been granted pursuant to section 44-3-301.
- 30 (k)(I) Except as provided in subsections (6)(k)(II), (6)(k)(IV), and (6)(k)(V) of this section, to have
- 31 on the licensed premises, if licensed as a retail liquor store, liquor licensed drugstore, fermented
- 32 malt beverage retailer, OR FERMENTED MALT BEVERAGE AND WINE RETAILER, any container that
- 33 shows evidence of having once been opened or that contains a volume of liquor less than that
- 34 specified on the label of the container;
- 35 (II)(B) A person holding a fermented malt beverage AND WINE retailer's license under section
- 36 444-107 (1)(a) may have upon the licensed premises fermented malt beverages AND WINE in
- 37 open containers when the open containers were brought onto the licensed premises by and
- 38 remain solely in the possession of the sales personnel of a person licensed to sell at wholesale

- 1 pursuant to article 4 of this title 44 for the purpose of sampling fermented malt beverages AND
- 2 WINE by the fermented malt beverage AND WINE retailer licensee only.
- 3 (IV) It is not unlawful for a retail liquor store, liquor-licensed drugstore, Or FERMENTED MALT
- 4 BEVERAGE AND WINE RETAILER licensee to allow tastings to be conducted on the licensed
- 5 premises if authorized for the tastings has been granted pursuant to section 44-3-301.
- 6 (V) A person holding a retail liquor store or liquor-licensed drugstore license under this article 3
- 7 or a fermented malt beverage AND WINE retailer's license under section 44-4-107 (1)(a) may have
- 8 upon the licensed premises an open container of an alcohol beverage product that the licensee
- 9 discovers to be damaged or defective so long as the licensee marks the product as damaged or
- 10 for return and stores the open container outside the sales area of the licensed premises until the
- 11 licensee is able to return the product to the wholesaler from whom the product was purchased.
- 12 (p)(III) If licensed as a retail liquor store under section 44-3-409, a liquor-licensed drugstore
- under section 44-3-410, or a fermented malt beverage AND WINE retailer under section 44-4-107
- 14 (1)(a), to permit an employee OR ANY OTHER PERSON who is under twenty-one years of age to
- deliver malt, vinous, or spirituous liquors or fermented malt beverages offered for sale on, or
- 16 sold and removed from, the licensed premises of the retail liquor store, liquor-licensed
- 17 drugstore, or fermented malt beverage AND WINE retailer.
- 18 (8)(b) Notwithstanding subsection (8)(a) of this section, it shall not be unlawful for a retail liquor
- 19 store, liquor-licensed drugstore, or FERMENTED MALT BEVERAGE AND WINE RETAILER licensee to
- 20 allow tasting to be conducted on his or her licensed premises if authorization for the tastings has
- 21 been granted pursuant to section 44-3-301.
- **SECTION 6.** In Colorado Revised Statutes, **amend** 44-4-101 as follows:
- 23 **44-4-101. Short title.**
- The short title of this article 4 is the "Colorado Beer AND WINE Code".
- 25 **SECTION 7.** In Colorado Revised Statutes, **amend** 44-4-102 as follows:
- 26 44-4-102. Legislative declaration.
- 27 (1) The general assembly hereby declares that it is in the public interest that fermented malt
- 28 beverages and wine for consumption off the premises of the licensee, fermented malt
- 29 BEVERAGES FOR CONSUMPTION ON THE PREMISES OF THE LICENSEE, AND FERMENTED MALT
- 30 BEVERAGES FOR CONSUMPTION BOTH ON AND OFF THE PREMISES OF THE LICENSEE shall be sold at
- 31 retail only by persons licensed as provided in this article 4 TITLE 44. The general assembly
- 32 further declares that it is lawful to sell fermented malt beverages AND WINE at retail subject to
- 33 this article 4 and applicable provisions of articles 3 and 5 of this title 44.
- 34 (2) The general assembly further recognizes that fermented malt beverages and malt liquors are
- 35 separate and distinct from, and have a unique regulatory history in relation to, vinous and
- 36 spirituous liquors; however, maintaining a separate regulatory framework and licensing structure
- 37 for fermented malt beverages AND FERMENTED MALT BEVERAGES AND WINE under this article 4 is
- 38 no longer necessary except at the retail level. Furthermore, to aid administrative efficiency,

- 1 article 3 of this title 44 applies to the regulation of fermented malt beverages AND FERMENTED
- 2 MALT BEVERAGES AND WINE, except when otherwise expressly provided for in this article 4.
- 3 SECTION 8. In Colorado Revised Statutes, 44-4-103, amend (2) and (3); and add (7) as
- 4 follows:
- 5 **44-4-103. Definitions.**
- 6 Definitions applicable to this article 4 also appear in article 3 of this title 44. As used in this
- 7 article 4, unless the context otherwise requires:
- 8 (2) "License" means a grant to a licensee to sell fermented malt beverages OR FERMENTED MALT
- 9 BEVERAGES AND WINE at retail as provided by this article 4.
- 10 (3) "Licensed premises" means the premises specified in an application for a license under this
- 11 article 4 that are owned or in possession of the licensee and within which the licensee is
- 12 authorized to sell, dispense, or serve fermented malt beverages OR FERMENTED MALT
- 13 BEVERAGES AND WINE in accordance with the provisions of this article 4.
- 14 (7) "WINE" MEANS VINOUS LIQUORS, AS DEFINED IN SECTION 44-3-103(59), WHEN PURCHASED BY A
- 15 FERMENTED MALT BEVERAGE AND WINE RETAILER FROM A WHOLESALER LICENSED PURSUANT TO
- 16 ARTICLE 3 OF THIS TITLE 44.
- 17 **SECTION 9.** In Colorado Revised Statutes, 44-4-104, repeal and reenact, with amendments,
- 18 (1) as follows:
- 19 44-4-104. Licenses state license fees requirements definition.
- 20 (1) THE LICENSES TO BE GRANTED AND ISSUED BY THE STATE LICENSING AUTHORITY PURSUANT TO
- 21 THIS ARTICLE 4 FOR THE RETAIL SALE OF FERMENTED MALT BEVERAGES OR FERMENTED MALT
- 22 BEVERAGES AND WINE ARE AS FOLLOWS:
- 23 (a) AND (b) REPEALED.
- 24 (c)(I)(A) A RETAILER'S LICENSE SHALL BE GRANTED AND ISSUED TO ANY PERSON, PARTNERSHIP,
- 25 ASSOCIATION, ORGANIZATION, OR CORPORATION QUALIFYING UNDER SECTION 44-3-301 AND NOT
- 26 PROHIBITED FROM LICENSURE UNDER SECTION 44-3-307 TO SELL AT RETAIL FERMENTED MALT
- 27 BEVERAGES AND WINE EITHER FOR CONSUMPTION OFF THE LICENSED PREMISES, OR FERMENTED
- 28 MALT BEVERAGES FOR CONSUMPTION ON THE LICENSED PREMISES OR, SUBJECT TO SUBSECTION
- 29 (1)(C)(III) OF THIS SECTION, FERMENTED MALT BEVERAGES FOR CONSUMPTION ON AND OFF THE
- 30 LICENSED PREMISES, UPON PAYING AN ANNUAL LICENSE FEE OF SEVENTY-FIVE DOLLARS TO THE
- 31 STATE LICENSING AUTHORITY.
- 32 (B) A PERSON LICENSED PURSUANT TO THIS SUBSECTION (1)(C) TO SELL FERMENTED MALT
- 33 BEVERAGES OR FERMENTED MALT BEVERAGES AND WINE AT RETAIL SHALL PURCHASE THE
- 34 FERMENTED MALT BEVERAGES OR FERMENTED MALT BEVERAGES AND WINE ONLY FROM A
- 35 WHOLESALER LICENSED PURSUANT TO ARTICLE 3 OF THIS TITLE 44.
- 36 (II) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (1)(c)(III) OF THIS SECTION:

- 1 (A) THE STATE LICENSING AUTHORITY SHALL NOT ISSUE A NEW OR RENEW A FERMENTED MALT
- 2 BEVERAGE RETAILER'S LICENSE FOR THE SALE OF FERMENTED MALT BEVERAGES FOR
- 3 CONSUMPTION ON AND OFF THE LICENSED PREMISES; AND
- 4 (B) ANY LICENSEE HOLDING A FERMENTED MALT BEVERAGE LICENSE AUTHORIZING THE SALE OF
- 5 FERMENTED MALT BEVERAGES FOR CONSUMPTION ON AND OFF THE LICENSED PREMISES THAT
- 6 WAS ISSUED BY THE STATE LICENSING AUTHORITY UNDER THIS SUBSECTION (1)(c) BEFORE
- 7 June 4, 2018, that applies to renew the license on or after June 4, 2018, and whose
- 8 LICENSED PREMISES IS LOCATED IN A COUNTY WITH A POPULATION OF THIRTY-FIVE THOUSAND
- 9 OR MORE AND NOT IN AN UNDERSERVED AREA MUST SIMULTANEOUSLY APPLY TO CONVERT THE
- 10 LICENSE EITHER TO A LICENSE FOR THE SALE OF FERMENTED MALT BEVERAGES AT RETAIL FOR
- 11 CONSUMPTION OFF THE LICENSED PREMISES OR TO A LICENSE FOR THE SALE OF FERMENTED
- 12 MALT BEVERAGES AT RETAIL FOR CONSUMPTION ON THE LICENSED PREMISES.
- 13 (III) (A) THE STATE LICENSING AUTHORITY MAY ISSUE A NEW OR RENEW A FERMENTED MALT
- 14 BEVERAGE RETAILER'S LICENSE FOR THE SALE OF FERMENTED MALT BEVERAGES FOR
- 15 CONSUMPTION ON AND OFF THE LICENSED PREMISES IF THE LICENSED PREMISES IS LOCATED IN
- 16 A COUNTY WITH A POPULATION OF LESS THAN THIRTY-FIVE THOUSAND OR IN AN UNDERSERVED
- 17 AREA.
- 18 (B) REPEALED.
- 19 (IV) AS USED IN THIS SUBSECTION (1)(c), "UNDERSERVED AREA" MEANS AN AREA THAT IS
- 20 WITHIN A COUNTY WITH A POPULATION OF THIRTY-FIVE THOUSAND OR MORE BUT LIES OUTSIDE
- 21 OF MUNICIPAL BOUNDARIES OR IS A CITY OR TOWN WITH A POPULATION OF LESS THAN SEVEN
- 22 THOUSAND FIVE HUNDRED.
- 23 (V) FOR PURPOSES OF THIS SUBSECTION (1)(C), POPULATION IS DETERMINED ACCORDING TO
- 24 THE MOST RECENTLY AVAILABLE POPULATION STATISTICS OF THE UNITED STATES CENSUS
- 25 BUREAU.
- 26 (d) REPEALED.
- 27 (I) NOTWITHSTANDING ANY LAW TO THE CONTRARY, BEGINNING ON JANUARY 31, 2019, THE
- 28 STATE LICENSING AUTHORITY SHALL NOT ISSUE OR RENEW ANY LICENSES UNDER THIS SECTION
- 29 EXCEPT FOR LICENSES AUTHORIZED UNDER SUBSECTION (1)(c) OF THIS SECTION.
- 30 (II) LICENSES ISSUED BY THE STATE LICENSING AUTHORITY UNDER SUBSECTION (1)(a), (1)(b),
- 31 OR (1)(d) OF THIS SECTION IN EFFECT ON JANUARY 31, 2019, IMMEDIATELY CONVERT, ON
- 32 JANUARY 31, 2019, WITHOUT ANY FURTHER ACT BY THE STATE LICENSING AUTHORITY OR THE
- 33 LICENSEE, AS FOLLOWS:
- 34 (A) A MANUFACTURER'S LICENSE THAT WAS ISSUED UNDER SUBSECTION (1)(a) OF THIS
- 35 SECTION, AS IT EXISTED BEFORE JANUARY 31, 2019, CONVERTS TO A MANUFACTURER'S
- 36 LICENSE ISSUED PURSUANT TO SECTION 44-3-402 FOR THE MANUFACTURE OF MALT LIQUORS:
- 37 (B) A WHOLESALER'S LICENSE THAT WAS ISSUED UNDER SUBSECTION (1)(b) OF THIS SECTION,
- 38 AS IT EXISTED BEFORE JANUARY 31, 2019, CONVERTS TO A WHOLESALER'S BEER LICENSE
- 39 ISSUED PURSUANT TO SECTION 44-3-407 (1)(b);

- 1 (C) A NONRESIDENT MANUFACTURER'S LICENSE THAT WAS ISSUED UNDER SUBSECTION
- 2 (1)(d)(I) OF THIS SECTION, AS IT EXISTED BEFORE JANUARY 31, 2019, CONVERTS TO A
- 3 NONRESIDENT MANUFACTURER'S LICENSE ISSUED PURSUANT TO SECTION 44-3-406 (1); AND
- 4 (D) AN IMPORTER'S LICENSE THAT WAS ISSUED UNDER SUBSECTION (1)(d)(II) OF THIS SECTION,
- 5 AS IT EXISTED BEFORE JANUARY 31, 2019, CONVERTS TO A MALT LIQUOR IMPORTER'S LICENSE
- 6 ISSUED PURSUANT TO SECTION 44-3-406 (2).
- 7 (III) THE CONVERSION OF A LICENSE ISSUED UNDER SUBSECTION (1)(a), (1)(b), OR (1)(d) OF
- 8 THIS SECTION TO A LICENSE ISSUED UNDER ARTICLE 3 OF THIS TITLE 44 PURSUANT TO
- 9 SUBSECTION (1)(e)(II) OF THIS SECTION IS A CONTINUATION OF THE PRIOR LICENSE ISSUED
- 10 PURSUANT TO THIS ARTICLE 4 AND DOES NOT AFFECT:
- 11 (A) ANY PRIOR DISCIPLINE, LIMITATION, OR CONDITION IMPOSED BY THE STATE LICENSING
- 12 AUTHORITY ON A LICENSEE;
- 13 (B) THE DEADLINE FOR RENEWAL OF A LICENSE; OR
- 14 (C) Any pending or future investigation or administrative proceeding.
- 15 **SECTION 10.** In Colorado Revised Statutes, 44-4-105, **amend** (1)(a)(I)(A) as follows:
- 16 44-4-105. Fees and taxes allocation.
- 17 (1)(a)(I)(A) Applications for new fermented malt beverage AND NEW FERMENTED MALT BEVERAGE
- 18 AND WINE RETAILER licenses pursuant to section 44-3-301 and rules thereunder;
- 19 **SECTION 11.** In Colorado Revised Statutes, 44-4-106, **amend** (1) introductory portion, (1)(a),
- and (1)(b) as follows:
- 21 **44-4-106.** Lawful acts.
- 22 (1) It is lawful for a person under eighteen years of age who is under the supervision of a person
- 23 on the premises eighteen years of age or older to be employed in a place of business where
- fermented malt beverages OR WINE are sold at retail in containers for off-premises consumption.
- 25 During the normal course of such employment, any person under twenty-one years of age may
- 26 handle and otherwise act with respect to fermented malt beverages OR WINE in the same
- 27 manner as that person does with other items sold at retail; except that:
- 28 (a) A person under eighteen years of age shall not sell or dispense fermented malt beverages
- 29 OR WINE, check age identification, or make deliveries beyond the customary parking area for the
- 30 customers of the retail outlet; and
- 31 (b) A person who is under twenty-one years of age shall not deliver fermented malt beverages
- 32 OR WINE in sealed containers to customers under section 44 4 107 (6).
- 33 **SECTION 12.** In Colorado Revised Statutes, 44-4-107, **amend** (1) introductory portion, (1)(a),
- 34 (1)(b), (1)(c)(I), (4), (5), and (6); and **add** (1)(a)(II), and (7) as follows:

- 1 44-4-107. Local licensing authority application fees definition rules.
- 2 (1) The local licensing authority shall issue only the following classes of fermented malt
- 3 beverage licenses:
- 4 (a)(I) Sales OF FERMENTED MALT BEVERAGES AND WINE for consumption off the premises of the
- 5 licensee;
- 6 (II) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, A LICENSE ISSUED BY THE LOCAL AND
- 7 STATE LICENSING AUTHORITIES UNDER THIS SUBSECTION (1)(a) OF THIS SECTION IN EFFECT ON
- 8 March 1, 2023, shall immediately convert from a license to sell fermented malt
- 9 BEVERAGE FOR CONSUMPTION OFF THE PREMISES TO A FERMENTED MALT BEVERAGES AND
- 10 WINE RETAILER LICENSE, ON MARCH 1, 2023, WITHOUT ANY FURTHER ACTION BY THE STATE OR
- 11 LOCAL LICENSING AUTHORITY OR THE LICENSEE.
- 12 (b) Sales OF FERMENTED MALT BEVERAGES for consumption on the premises of the licensee;
- 13 (c)(I) Subject to subsections (1)(c)(II) and (1)(c)(III) of this section, sales OF FERMENTED
- 14 MALT BEVERAGES for consumption both on and off the premises of the licensee.
- 15 (4) On or after January 1, 2019 MARCH 1, 2023, a fermented malt beverage AND WINE retailer
- 16 licensed under subsection (1)(a) of this section:
- 17 (a)(I) Shall not sell fermented malt beverages OR WINE to consumers at a price that is below the
- 18 retailer's cost, as listed on the invoice, to purchase the fermented malt beverages OR WINE,
- 19 unless the sale is of discontinued or close-out fermented malt beverages OR WINE.
- 20 (II) This subsection (4)(a) does not prohibit a fermented malt beverage AND WINE retailer from
- 21 operating a bona fide loyalty or rewards program for fermented malt beverages OR WINE so long
- 22 as the price for the product is not below the retailer's costs as listed on the invoice. The state
- 23 licensing authority may adopt rules to implement this subsection (4)(a).
- 24 (b) Shall not allow consumers to purchase fermented malt beverages OR WINE at a self-
- 25 checkout or other mechanism that allows the consumer to complete the fermented malt
- 26 beverages OR WINE purchase without assistance from and completion of the entire transaction
- 27 by an employee of the fermented malt beverage AND WINE retailer.
- 28 (5) A person licensed under subsection (1)(a) of this section that holds multiple fermented malt
- 29 beverage AND WINE retailer's licenses for multiple licensed premises may operate under a single
- 30 or consolidated corporate entity but shall not commingle purchases of or credit extensions for
- 31 purchases of alcohol beverage product from a wholesaler licensed under article 3 of this title 44
- 32 for more than one licensed premises. A wholesaler licensed under article 3 of this title 44 shall
- 33 not base the price for the alcohol beverage product it sells to a fermented malt beverage AND
- 34 WINE retailer licensed under subsection (1)(a) of this section on the total volume of alcohol
- 35 beverage product that the retailer purchases for multiple licensed premises.
- 36 (6)(a) A person licensed under subsection (1)(a) of this section who complies with this
- 37 subsection (6) and rules promulgated under this subsection (6) may deliver fermented malt
- 38 beverages AND WINE in sealed containers to a person of legal age if:

- 1 (I) The person receiving the delivery of fermented malt beverages OR WINE is located at a place
- 2 that is not licensed pursuant to this section;
- 3 (II) The delivery is made by an employee of the fermented malt beverage AND WINE retailer who
- 4 is at least twenty-one years of age and who is using a vehicle owned or leased by the licensee
- 5 to make the delivery;
- 6 (III) The person making the delivery verifies, in accordance with section 44-3-901 (11), that the
- 7 person receiving the delivery of fermented malt beverages OR WINE is at least twenty-one years
- 8 of age; and
- 9 (IV) The fermented malt beverage AND WINE retailer derives no more than fifty percent of its
- 10 gross annual revenues from total sales of fermented malt beverages from the sale of fermented
- 11 malt beverages AND WINE that the fermented malt beverage AND WINE retailer delivers.
- 12 (b) The state licensing authority shall promulgate rules as necessary for the proper delivery of
- 13 fermented malt beverages pursuant to this subsection (6) and may issue a permit to any person
- 14 who is licensed pursuant to and delivers fermented malt beverages OR WINE under subsection
- 15 (1)(a) of this section. A permit issued under this subsection (6) is subject to the same
- 16 suspension and revocation provisions as are set forth in section 44-3-601 for other licenses
- 17 granted pursuant to article 3 of this title 44.
- 18 (7) A FERMENTED MALT BEVERAGE AND WINE RETAILER MAY ALLOW TASTINGS OF FERMENTED MALT
- 19 BEVERAGES OR WINE TO BE CONDUCTED ON THE LICENSED PREMISES IF THE LICENSEE HAS RECEIVED
- 20 AUTHORIZATION TO CONDUCT TASTINGS PURSUANT TO SECTION 44-3-301.
- 21 **SECTION 13.** Effective date:
- This act takes effect on March 1, 2023.